



SUPREME COURT COMMITTEE ON ROAD SAFETY

Chairman : Justice K.S. Radhakrishnan
Members : S. Sundar
Dr. Nishi Mittal

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No.31/CoRS/2014

Dated: 14th September, 2016.

To

Shri S.S.Dhillon
Additional Chief Secretary,
Government of Haryana,
Transport & Civil Aviation Department,
Chandigarh.
Email: dhillonss@hry.nic.in

**Sub: Committee on Road Safety- Follow up action on Committees' directions
- Regarding.**

Sir,

The measures taken by the Government of Haryana have been reviewed by the Committee in detail in a meeting held on 2nd September, 2016. A copy of the minutes is enclosed.

3. Following the discussions, the Committee desired that the State Government should take following action **by 31st December, 2016** or by the stipulated date:

:

Item No	Observation of the Committee
i. a)	The Lead Agency should undertake an analysis of the accident data collected by the Police Department and evolve a strategy to arrest the increase in 2016 and to reduce the fatalities in 2017 and send a report to the Committee by 31st December, 2016 .



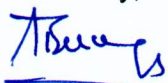
i. b)	In cases where the NHAI has not taken action on the PWDs' request for ensuring that road safety furniture is provided at its construction sites in the State, the Lead Agency should coordinate and send copies of letters written by PWD to NHAI to the Committee.
ii.	Finalise and notify its Road Safety Policy by 31st October, 2016.
iii	Ensure that the Council meets at least twice a year and send minutes of the meeting and the Action Taken Report thereon regularly to the Committee.
iv.	Set up a Road Safety Fund by 31st October, 2016 to ensure a steady flow of funds for Road Safety activities.
v.	Appoint a full time Head of the Lead Agency and provide adequate dedicated and professional staff to the Lead Agency by 31st December, 2016 to enable it to effectively discharge its functions effectively and endorse copy of the relevant Office Order or Notification etc to the Committee.
vi.	Prepare a State Road Safety Action Plan, providing therein, year wise targets (for reduction of fatalities and road accidents), the human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned, and the strategy the State proposes to adopt to achieve those targets and submit the revised Action Plan directly to MoRTH with a copy to the Committee by 31st December, 2016.
vii(a).	The Lead Agency should coordinate with all the concerned road owning/managing agencies, verify the data on ground; prepare a revised, jurisdiction wise list of Black Spots (in respect of black spots on NHs, SHs and MDRs under the respective jurisdictions of PWD, NHAI or MoRTH (PIU) or any other road owning/managing agency in the State), in accordance with the M/o Road Transport & Highways letter No. MR-17018/1/2015-TRW (Pt.) dated the 30 th December, 2015 and send the same to the Committee.

(b).	The Committee observed that the data on black spots for the period 2011 and also 2012 – 2015 shows that fatalities on majority of rectified black spots have not come down even though rectification action on all black spots has been completed. It means that the counter measures applied by the State at these locations are either inappropriate or the fatalities data on black spots itself is incorrect. The Committee directed the State to reassess and verify the position and provide the correct status.
viii.	The proposal for augmentation of personnel and equipments for enforcement of traffic laws be expedited.
ix.	Strictly enforce the Committees' directions dated 18.08.2015 and 17.11.2015 relating to certain offences including drunken driving, over speeding, red light jumping and helmet/seat belt laws and regularly send the quarterly reports to the Committee.
x. a)	The State should ensure that HUDA, HSAMB, PWD and any other road owning/managing agency in the State strictly implement the Committees' directions dated 3rd August, 2016 regarding road safety audit.
x. b)	The Lead Agency should prepare a separate calendar for PWD, NHAI or MoRTH (PIU) and any other road owning/managing agency in the State, in consultation with the concerned road owning/managing agency, for training of adequate number of highway engineers belonging to the concerned road owning/managing agency and ensure that the engineers are trained in road safety and that their services are utilized as master trainers.
xi.a)	PWD (B&R) may provide adequate informatory boards, delineators, direction signage's, cat's eye, hazard markers and gantry/cantilever boards etc.

b)	Actual measures taken by HUDA & HSAMB on speed calming measures on roads merging in or diverging from the NHs & SHs may be intimated.
c)	Transport Department should strictly enforce its decision to make affixation of speed governors on all transport vehicles compulsory w.e.f. 01.10.2016 and submit a report to the Committee on its compliance by 31st December, 2016.
xii.	Access to the data should be granted to the Insurance Companies also. Further progress in digitization of driving license and registration data should be reported to the Committee.
xiii.	State should pursue the SLP on ban of sale of alcohol on National and State Highways and intimate the progress to the Committee.
xiv.	Improve the turnaround time of accident victims.
xv.	Lead Agency should place all the above issues and the directions given by the Committee before State Road Safety Council in its next meeting.

3. You are requested to take action as advised above and forward a comprehensive compliance report to the Committee in respect of all the directions **by 31st December, 2016** or the specified date.

Yours sincerely,


(S.D. Banga)

Enclosure: Copy of the minutes of the meeting held on 02.09.2016.

Copy for information and necessary action to:

1. The Chief Secretary, Government of Haryana, Chandigarh.
Email: cs@hry.nic.in
2. The Transport Commissioner,
Government of Haryana,
30 Bays Building, 2nd Floor, Sector 17-B,
Chandigarh-160017 (Email: stcharyana@hry.nic.in)



(S.D. Banga)

Minutes of the Meeting held by the Committee on Road Safety on 2nd September, 2016, with the Government of Haryana on implementation of the road safety measures

The Supreme Court Committee on Road Safety convened a meeting on 2nd September, 2016 at 11.00 AM with the Government of Haryana on the implementation of the Committee's directions to promote Road Safety Measures. The following were present:

Committee on Road Safety

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|-------|---------------------------------|------------|
| (i) | Justice (Rtd) KS Radhakrishnan: | Chairman; |
| (ii) | Sh S Sundar: | Member; |
| (iii) | Dr (Mrs) Nishi Mittal: | Member; |
| (iv) | Sh. S.D. Banga: | Secretary. |

National Highways Authority of India (NHAI)

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|------|-------------------------|------------------------------|
| i. | Shri Shri D. K Mohpatra | GM, NHAI, New Delhi |
| ii. | Shri S K Gupta | GM(Tech)RO, Chandigarh ,NHAI |
| iii. | Ms. Priyanka Meena | Dy. Manager (Tech) RO, NHAI |

Govt of Haryana:

- | | | |
|-------|---------------------|----------------------------------|
| i. | Ms. Suprabha Dahiya | Transport Commissioner |
| ii. | Sh. Virender Lather | Addl. Transport Commissioner |
| iii. | Shri Sibash Kabiraj | DIG Traffic & Highway |
| iv. | Sh. Anup Chauhan | Chief Engineer (Road & Highways) |
| | | PWD, Haryana, Panchkula |
| v. | Shri Ashok Bhardwaj | SP Traffic, Highway (Karnal) |
| vi. | Shri Anil Maken | S.E, (HUDA) , Gurgaon |
| vii. | Shri M. R Sharma | Director, Urban Local Bodies, |
| | | Haryana |
| viii. | Mrs. Kamla Thakur | Assistant Dir. Education Deptt. |
| ix. | Dr. Rajesh Bali | Nodal Officer, Trauma Burns & |
| | | Road Safety |
| x. | Shri Sarabjit Singh | Publicity Officer (RS) |
| xi. | Shri R. K .Garg | Consultant, MCG |

2. The Committee expressed its disappointment that the total number of fatalities in the State have gone up by 396 (8.8 %) in 2015 over 2014 and by 116 in January - June, 2016 period as compared to the corresponding period of previous year and desired to know if the State Government has undertaken any analysis of the fatalities data to locate the places or points where the increase has happened so as to evolve a strategy to address the causes. The State representatives said that no such analysis has been undertaken. However a preliminary assessment indicates that major increase in fatalities has happened on NH – 1 particularly in Sonipat, Panipat, Karnal, Kurukshetra and Ambala districts. Further, despite being requested and reminded by PWD, NHAI does not ensure that appropriate road safety furniture has been installed at its construction sites which

largely contribute to increase in fatalities at its construction sites on national highways. The Committee directed the Lead Agency to send copies of letters written by PWD to NHAI in this regard to the Committee. The Committee also noted that the State does not undertake any analysis of the accident data collected by the Police Department and directed the Lead Agency to undertake the analysis and evolve a strategy as directed earlier by the Committee to reduce the accidents and fatalities in 2016 and send a report to the Committee **by 31st December, 2016.**

3. In the meeting, the State officials brought out the following:
 - i. The State Government has published its Draft State Road Safety Policy. The Committee directed the State to finalize its Road Safety Policy **by 31st October, 2016.**
 - ii. State Road Safety Council, under the Chairmanship of Transport Minister of Haryana, has met on 11.05.2016 and the next meeting is likely to be convened shortly. The State representatives briefly explained the issues discussed and the decisions taken in the meeting. The State Government was directed to ensure that the Council meets at least twice a year and to regularly send minutes of the meeting and the Action Taken Report thereon to the Committee.
 - iii. The State representatives said that a proposal to set up a Road Safety Fund is under consideration of the State Government. The Committee directed the State to establish a Road Safety Fund **by 31st October, 2016** to ensure a steady flow of funds for Road Safety activities.
 - iv. Office of the Commissioner of Transport is the Lead Agency. Presently, it has one Publicity Officer and no other staff. The state is in the process of providing adequate dedicated staff having domain knowledge and professional expertise. The Committee directed the State to appoint a full time Head of the Lead Agency and provide adequate and dedicated staff having domain knowledge and professional expertise to the Lead Agency **by 31st December, 2016.** to enable it to effectively discharge its functions. The relevant Office Order or Notification etc in this regard should be endorsed to the Committee.
 - v. The Committee reminded the State representatives that the Committee has directed the State on a number of occasions to provide, in its Road Safety Action Plan, year wise targets (for reduction of fatalities and road accidents), the human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned, and the strategy the State proposes to adopt to achieve those targets.

The Committee directed the State to submit the revised Action Plan directly to MoRTH with a copy to the Committee **by 31st December, 2016.**

vi.

- a) The Committee noted that the State has sent a Protocol for Black Spots only a day before the meeting and said that the Protocol would be examined and comments of the Committee would be conveyed to the State separately.
 - b) The State representatives said that as directed by the Committee on 03.08.2016, the list of black spots is under verification and that the State has asked the Police Department to prepare afresh the list of black spots. The Committee directed that the Lead Agency should coordinate with all the concerned road owning/managing agencies, verify the data on ground; prepare a revised, **jurisdiction wise list of Black Spots** (in respect of black spots on NHs, SHs and MDRs under the respective jurisdictions of PWD, NHAI or MoRTH (PIU) or any other road owning/managing agency in the State), in accordance with the M/o Road Transport & Highways letter No. MR-17018/1/2015-TRW (Pt.) dated the 30th December, 2015 and send the same to the Committee.
 - c) The Committee observed that the data on black spots for the period 2011 and also 2012 – 2015 shows that fatalities on majority of rectified black spots have not come down even though rectification action on all black spots has been completed .It means that the counter measures applied by the State at these locations are either inappropriate or the fatalities data on black spots itself is incorrect. The State is directed to reassess and verify the position and provide the correct status.
- vii. The Committee desired that the proposal for augmentation of personnel and equipments for enforcement of traffic laws be expedited.
- viii. The Committee noted that the laws/Committees' directions dated 18.08.2015 and 17.11.2015 relating to certain offences including drunken driving, over speeding, red light jumping and helmet/seat belt are not being strictly enforced in the State and directed the State to strictly enforce the directions of the Committee in respect of specified violations of traffic laws. The Committee also observed that specific comments on the report submitted to the Committee a day before the meeting will be separately communicated to the State.
- ix. a) The State representatives said that HUDA, HSAMB and PWD have issued instructions for conducting road safety audit in respect of projects costing more than

Rs. 10.00 crores. The Committee desired that the Committees' directions dated 3rd August, 2016 in this regard should be strictly implemented.

- b) HUDA and PWD (B&R) propose to train 10 and 15 engineers respectively in 2016-17. The Committee desired that the Lead Agency should prepare a separate calendar for PWD, NHAI or MoRTH (PIU) and any other road owning/managing agency in the State, in consultation with the concerned road owning/managing agency, for training of adequate number of highway engineers belonging to the concerned road owning/managing agency and ensure that the engineers are trained in road safety and that their services are utilized as master trainers.
- x. PWD (B&R) has provided 960 speed breakers out of 1051 points identified by it on roads merging in or diverging from the NHs & SHs and has also included provisions for informatory boards, delineators, direction signage's, cat's eye, hazard markers and gantry/cantilever boards in the estimates for 2015-16 and 2016-17. HSAMB has issued instructions to their field offices for compliance. Transport Department has made affixation of speed governors on all transport vehicles compulsory w.e.f. 01.08.2016.
- xi. The data under Sarathi Software is being replicated on Central Server at Hyderabad. Scanning work of driving licenses and registration certificates in 47 registering and licensing authorities from 2002 onwards has been completed. The State has asked the vender to complete the project of digitization of legacy data by November, 2016. Insurance companies would not have access to this data for the present in the State. The Committee directed that the data should be accessible to all insurance companies and progress in the matter should be reported to the Committee.
- xii. The SLP on ban of sale of alcohol on National and State Highways is pending in the Hon'ble Supreme Court and next date of hearing has not yet been fixed.
- xiii. a) The State has in all seven Trauma Centers, one of Level I at Karnal and six of Level III. These are inadequate.
b) Though orthopedic surgeons are available, anesthetists and neurosurgeons are not available in the Trauma Centers.

- c) The State has 48 ALS and 180 BLS ambulances under NRHM on outsourcing basis. Ambulances have two or three paramedics. The response time is 15 to 34 minutes. The drop time is additional 38 minutes.

The Committee pointed out that the golden hour is lost by the time the patient is taken to the hospital and that the State needs to improve the turnaround time of accident victims.

4. Following the discussions, the Committee desired that the State Government should take following action:
- i. a) The Lead Agency should undertake an analysis of the accident data collected by the Police Department and evolve a strategy to arrest the increase in 2016 and to reduce the fatalities in 2017 and send a report to the Committee **by 31st December, 2016.**
 - b) In cases where the NHAI has not taken action on the PWDs' request for ensuring that road safety furniture is provided at its construction sites in the State, the Lead Agency should coordinate and send copies of letters written by PWD to NHAI to the Committee.
 - ii. Finalise and notify its Road Safety Policy **by 30th October, 2016.**
 - iii. Ensure that the Council meets at least twice a year and send minutes of the meeting and the Action Taken Report thereon regularly to the Committee.
 - iv. Set up a Road Safety Fund **by 30th October, 2016** to ensure a steady flow of funds for Road Safety activities.
 - v. Appoint a full time Head of the Lead Agency and provide adequate dedicated and professional staff to the Lead Agency **by 31st December, 2016** to enable it to effectively discharge its functions effectively and endorse copy of the relevant Office Order or Notification etc to the Committee.
 - vi. Finalize State Road Safety Action Plan as per the directions of the Committee and provide therein year wise targets (for reduction of fatalities and road accidents) human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned, and the strategy the State proposes to adopt to achieve those targets and submit the same directly to MoRTH with a copy to the Committee **by 31st December, 2016.**

- vii.
- a) The Lead Agency should coordinate with all the concerned road owning/managing agencies, verify the data on ground; prepare a revised, **jurisdiction wise list of Black Spots** (in respect of black spots on NHs, SHs and MDRs under the respective jurisdictions of PWD, NHAI or MoRTH (PIU) or any other road owning/managing agency in the State), in accordance with the M/o Road Transport & Highways letter No. MR-17018/1/2015-TRW (Pt.) dated the 30th December, 2015 and send the same to the Committee.
 - b) Examine whether appropriate counter measures were applied on the black spots identified in 2011 and also 2012 – 2015 and to assess the factors/reasons because of which there was/is no reduction in fatalities on all these black spots even though rectification action has been completed.
- viii. The proposal for augmentation of personnel and equipments for enforcement of traffic laws be expedited.
- ix. Strictly enforce the law in respect of all violations of traffic laws particularly the Committees' directions dated 18.08.2015 and 17.11.2015 relating to certain offences including drunken driving, over speeding, red light jumping and helmet/seat belt.
- x. a) The Committees' directions dated 3rd August, 2016 regarding road safety audit in respect of projects costing more than Rs. 10.00 crores should be strictly implemented by HUDA, HSAMB and PWD.
- b) The Lead Agency should prepare a separate calendar for PWD, NHAI or MoRTH (PIU) and any other road owning/managing agency in the State, in consultation with the concerned road owning/managing agency, for training of adequate number of highway engineers belonging to the concerned road owning/managing agency and ensure that the engineers are trained in road safety and that their services are utilized as master trainers.
- xi. a) PWD (B&R) may provide adequate informatory boards, delineators, direction signage's, cat's eye, hazard markers and gantry/cantilever boards etc.
- b) Actual measures taken by HSAMB on speed calming measures on roads merging in or diverging from the NHs & SHs may be intimated.

- c) Transport Department should strictly enforce its decision to make affixation of speed governors on all transport vehicles compulsory w.e.f. 01.08.2016 and submit a report to the Committee on its compliance **by 31st December, 2016.**
- xii. Further progress in digitization of driving license and registration data should be reported to the Committee. Access to the data should also be granted to the Insurance Companies.
- xiii. State should pursue the SLP on ban of sale of alcohol on National and State Highways and intimate the progress to the Committee.
- xiv. Improve the turnaround time of accident victims.
4. The meeting ended with a vote of thanks to the Chair.

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