



SUPREME COURT COMMITTEE ON ROAD SAFETY

Chairman : Justice K.S. Radhakrishnan
Members : S. Sundar
Dr. Nishi Mittal

Secretary : S. D. Banga
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BY SPEED POST

No.31/CoRS/2014

Dated: 17th November, 2015.

To

Shri Chander Parkash,
Transport Commissioner,
Government of Haryana,
30 Bays Building, 2nd Floor, Sector 17-B,
Chandigarh-160017
(Email: stcharyana@hry.nic.in)

**Sub: Committee on Road Safety- Meeting held on 4th November, 2015 -
Regarding.**

Sir,

The measures taken by the Government of Haryana have been reviewed by the Committee in detail in a meeting held on 4th November, 2015. A copy of the minutes is enclosed.

2. The Committee expressed its unhappiness over the slow progress of implementation of the Committees' directions given from time to time and said that if the timelines given below are not substantially adhered to, the Committee may be constrained to request the Chief Secretary to attend the next meeting with the Committee to explain the status of compliance.

3. Following the discussions, the Committee desired that the Government of Haryana should take following action:

i. Finalise its Road Safety Policy **by 31st December, 2015.**

ii. Send the Action Taken Report of Minutes of the Meeting of the Road Safety Council held on 16.06.2015;

iii. Set up a Road Safety Fund **by 31st December, 2015** to ensure a steady flow of funds for Road Safety activities;

iv. Provide adequate dedicated and professional staff to the lead agency **by 31st December 2015**, to enable it to effectively discharge its functions effectively and endorse copy of the relevant Office Order or Notification etc to the Committee;

v. a) A protocol i.e. an annual calendar/time table for instituting studies (for identification of Black Spots, identifying factors/causes responsible for accidents, and suggesting solution for the Spot), allocation of funds, approval of projects for rectification, and monitoring to assess the efficacy of rectification action taken. The calendar/time table should allocate specific responsibilities to designated authorities and be drawn **by 31st December, 2015**;

b) Provide the status of rectification of the 25 Black Spots identified in 2011 by MoRTH **by 31st December, 2015**;

c) Send the number and full details, **year-wise**, of Black Spots identified during the period from 2012 to 2015 and the status of action taken to rectify them **by 31st December**;

d) Identify black spots, separately, on National Highways, State Highways and Other Roads specifically on stretches of roads not covered by World Bank or externally funded projects.

e) Analysis of the accident data of particular stretches of roads, where accidents frequently happened as per Police Departments' data, with a view to decide the nature of traffic/speed calming measure to be applied at those stretches and take those measures. Pending initiation and finalisation of this action, the State should take traffic calming measures, on priority basis, on

roads merging in or diverging from the National and State Highways;

- vi. Strictly enforce the law in respect of all violations of traffic laws. Strict penal action should also be taken for driving or pillion riding without helmet.

Expedite the proposal to augment the staff and equipments required for detecting traffic violations and effective enforcement of laws.

Ensure formation of School Committees in all schools and strictly enforce the decision to have CCTV and GPS installed in all school buses.

- vii. Bring the Committees' directions dated 18.08.2015 in regard to certain traffic offences including drunken driving, over speeding and red light jumping to the notice of all concerned, strictly enforce them and send compliance report by the stipulated date.
- viii. Train sufficiently large number of highway engineers in Road Safety Audit so as to soon create a large pool of Road Safety Auditors.
- ix. Prepare a Hoarding Policy which should be applicable all over the State.
- x. Finalise its Action Plan **by 31st December, 2015**. The Plan should provide year wise targets with their inter se priorities, human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned. It should also contain targets for the road accidents and deaths and the strategy the State proposes to adopt to achieve those targets.
- xi. Issue instructions to all Cinema Hall Owners to show a short film/clip of about 30 seconds duration on road safety before beginning of each show on the lines of the film shown on tobacco.
- xii. Ban on sale of alcohol on National and State highways should be effectively implemented.

4

4. You are requested to kindly take action as advised above and forward a comprehensive compliance report to the Committee in respect of all the directions **by 31st December, 2015.**

5. Kindly acknowledge receipt of this letter.

Yours sincerely,



(S.D. Banga)

Copy for information and necessary action to:

1. The Chief Secretary, Government of Haryana, Chandigarh.
2. Sh.S.S.Dhillon, Additional Chief Secretary, Government of Haryana, Transport & Civil Aviation Department, Chandigarh.

Email: dhillonss@hry.nic.in



(S.D. Banga)

Minutes of the Meeting held by the Committee on Road Safety on 4th November, 2015 at 10.30 Hrs. with the Government of Haryana on implementation of the road safety measures

The Supreme Court Committee on Road Safety convened a meeting on 4th November, 2015 with the Government of Haryana on the implementation of the Committee's directions to promote Road Safety Measures. The following were present:

Committee on Road Safety

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|-------------------------------------|------------|
| (i) Justice (Rtd) KS Radhakrishnan: | Chairman; |
| (ii) Sh S Sundar: | Member; |
| (iii) Dr (Mrs) Nishi Mittal: | Member; |
| (iv) Sh. S.D. Banga: | Secretary. |

In Attendance:

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|-----------------------|-------------------|
| (i) Sh. S.S.Ahluwalia | Consultant; |
| (ii) Ms Shashibala | Economic Officer; |

National Highways Authority of India (NHAI)

- | | | |
|-----------------------|---|------------------------------|
| (i) Shri Aman Rohilla | : | Manager (Technical), Rohtak. |
|-----------------------|---|------------------------------|

Govt of Haryana:

- i. Sh. Sibash Kabiraj, IPS, Dy. I G of Police (Traffic & Highways), Karnal.
- ii. Sh. Virender Lather, HCS, Addl. Transport Commissioner, Haryana.
- iii. Ms. Meenakshi Goyal, HCS, Joint Director Administration,
Elementary Education, Haryana, Panchkula
- iv. Sh. Anup Chauhan, Chief Engineer Road, PWD (Bridges & Roads),
Haryana, Panchkula
- v. Sh. D.S Bajwa, Chief Engineer, Urban Local Bodies, Haryana,
Panchkula.
- vi. Sh. T.D Chopra, Chief Engineer, Haryana Urban Development
Authority, Panchkula.
- vii. Sh. Jagbir singh, Senior Mechanical Engineer, Govt. Central
Workshop, Haryana, Chandigarh.
- viii. Dr. Arun Joshi, Deputy Director, Health Services, Haryana, Panchkula.

- ix. Sh. Pradeep Mahajan, Superintendent, Transport Commissioner's Office, Haryana, Chandigarh.
- x. Shri Krishan Lal, Haryana Education Board.

2. In the meeting, the State officials brought out the following:

- i. The State Government has not yet finalized its State Road Safety Policy. The Committee directed the State to finalise its Road Safety Policy **by 31st December, 2015**.
- ii. State Road Safety Council, under the Chairmanship of Transport Minister of Haryana, met 16.06.2015 and the next meeting is likely to be convened shortly. The State representatives briefly explained the issues discussed and the decisions taken in the meeting. The State Government was asked to send the Action Taken Report thereon **by 31st December, 2015**;
- iii. The State representatives said that a proposal to set up a Road Safety Fund is under consideration of the State Government. The Committee directed the State to establish a Road Safety Fund **by 31st December, 2015** to ensure a steady flow of funds for Road Safety activities.
- iv. Office of the Commissioner of Transport is the Lead Agency. Presently, it has one Publicity Officer and no other staff. The state is in the process of providing eight other support staff. The Committee directed that adequate dedicated professional staff should be provided to the Lead Agency **by 31st December, 2015** to enable it to effectively discharge its functions. The relevant Office Order or Notification etc in this regard should be endorsed to the Committee.
- v.
 - a) The Committee desired to know the details of the protocol for identification of Black Spots in the State. The State representative explained that there is no formal protocol for the purpose and that presently information is obtained from the area Police Stations to identify Black Spots. No studies are undertaken to further identify the specific factor(s)/cause(s) responsible for frequent accidents at a particular Black Spot. The rectification solution is provided by the Police Department. While Short Term Measures suggested by Police Department are undertaken, no time frame for consideration, acceptance and adoption of the suggested Long Term Measures is fixed. After rectification, no studies are undertaken to assess the actual efficacy of the rectification undertaken. The Committee expressed its concern that different agencies of the State were providing different definitions of Black Spots and that the State has not yet finalised/frozen the definition or concept of Black Spot for the State and directed the State to draw up a protocol i.e. an annual calendar/time table prescribing month wise targets for instituting the exercise/studies/audits (for identification of Black Spots, identifying the specific factor(s)/cause(s) responsible for frequent accidents at a particular Black Spot, and suggesting solution for the Spot), allocation of funds, approval of projects for rectification, and monitoring to assess the efficacy of rectification action taken. The calendar/time table should allocate specific

responsibilities to designated authorities and be drawn **by 31st December, 2015.**

- b) The Committee desired to know the status of action taken to rectify the 25 Black Spots identified in 2011 by Ministry of Road Transport and Highways (MoRTH). As Manager (Technical), (NHAI), Rohtak, and Chief Engineer Road, PWD (Bridges & Roads), and Chief Engineer, Haryana Urban Development Authority, could not provide satisfactory information, the Committee directed the State to send the status of rectification of the 25 Black Spots identified in 2011 by MoRTH by **31st December, 2015.**
- c) The Committee desired to know the number and full details, **year-wise**, of Black Spots identified, if any, in the period from 2012 to 2015 and the status of action taken to rectify them. The State representatives could not satisfactorily explain the same. In fact, the Transport Department and the Police Department were quoting different figures. The Committee directed the State to send the number and full details, **year-wise**, of Black Spots identified, if any, in the period from 2012 to 2015 and the status of action taken to rectify them **by 31st December.**
- d) The State representatives said that the PWD takes traffic calming measures on Spots identified by police where accidents frequently happened. Apart from the Police Departments' report, the State does not undertake any analysis of the accident data of particular Spots to decide the nature of traffic calming measure to be applied at that spot. The Committee felt that on roads merging in or diverging from the National and State Highways and other important roads, the State should apply traffic calming techniques on priority basis; and at other places, the State should undertake an analysis of the accident data of particular Spots to decide the nature of traffic calming measure to be applied at that spot.

vi.

- The State representatives said that the laws relating to drunken driving, over speeding, red light jumping and helmet/seat belt are being enforced in the State but not strictly. The Committee directed the State to strictly enforce the law in respect of all violations of traffic laws.
- The helmet is compulsory in the State for both, the driver and the pillion rider, but the cases of the pillion riders riding without helmets are not being challaned. The Committee reiterated that the law should be strictly enforced in respect of all violations of traffic laws including driving or pillion riding without helmet and strict penal action should be taken in all such cases.
- The State representative stated that the State does not have adequate personnel and equipments to strictly enforce traffic violations and assessment of requirement of additional staff and equipments has been made and a proposal has also been made for augmenting staff and equipments. The High Court of Punjab and Haryana is also monitoring the matter. The Committee desired that the proposal be expedited.

- The State has not formed School Transport Committees to promote road safety in transport of school children. MoRTH has made speed governors compulsory for all new school buses from 1.10.2015. CCTV and GPS have been made compulsory for all school buses. The Committee desired that the School Committees be formed in all schools and the decision to have CCTV and GPS installed in all school buses be enforced strictly.
- vii. The State representatives seemed unaware of the Committees' directions dated 18.08.2015 in regard to certain traffic offences including drunken driving, over speeding and red light jumping and could not satisfactorily explain whether these instructions are being followed in the State. The Committee directed the State Government to bring these directions to the notice of all concerned and strictly enforce them.
- viii. The State representatives said that there was no system of conducting Road Safety Audits. The Committee directed that Road Safety Audit at design, construction and post construction stages must be carried out to ensure user friendly road construction. For this purpose all highway engineers should be trained in Road Safety Audit. The State has trained 15 highway engineers (against a target of 25) in the last one year. The Committee felt that this was inadequate and directed the State to train sufficient number of highway engineers so as to soon create a pool of Road Safety Auditors.
- ix. The Committee observed that the information furnished by the State in regard to hoardings, in their reply dated 8.10.2015, is not satisfactory. All hoardings and objects that obstruct driving or distract drivers, even if installed with the permission of the State Government, have to be removed. The Committee directed that the State may first prepare a Hoarding Policy which should be applicable all over the State.
- x. The State has not yet finalized the Action Plan. The Committee directed the State to finalise its Action Plan **by 31st December, 2015**. The Plan should provide year wise targets with their inter se priorities, human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned. It should also contain targets for reducing the road accidents and deaths and the strategy the State proposes to adopt to achieve those targets.
- xi. The State representatives explained the efforts being made by them to create awareness about road safety issues amongst the students. The State has already included material on road safety in classes IV and V. The State has also published activity related books. The State expects NCERT to include the material in books of classes VI to X.
- xii. The Committee observed that sensitisation of all kinds of road users, motorised vehicle drivers, non motorised vehicle drivers and pedestrians is equally important. The Committee directed the State to issue instructions to all Cinema Hall Owners to show a short film/clip of about 30 seconds duration on road safety before beginning of each show on the lines of the film shown on tobacco.
- xiii. The State has in all seven Trauma Centers, four of Level II and three of Level III. These are inadequate. The State has sent proposal for 13 Trauma Centers to M/o Health, Gol but in the wake of withdrawal of financial assistance, has not

yet finalised the funds required for the Trauma Centers. The equipments in the existing Trauma Centers are not as per Gol norms. Though orthopaedics are available, anesthetists and neurosurgeons are not available in the Trauma Centers. The State is referring the accident victims only to government hospitals and not to private ones. The Committee directed the State to follow the Supreme Court's directions in this regard.

- xiv. There is a huge shortage of ambulances but even with this inadequate ambulance strength, the response time is 19 minutes. The State has not assessed the time taken to take the accident victim to the hospital which is not included in the response time.
- xv. The Committee observed that the ban on sale of alcohol on National and State highways should be effectively implemented.
- 3. Following the discussions, the Committee desired that the Government of Haryana should take following action:
 - i. Finalise its Road Safety Policy **by 31st December, 2015.**
 - ii. Send the Action Taken Report of Minutes of the Meeting of the Road Safety Council held on 16.06.2015;
 - iii. Set up a Road Safety Fund **by 31st December, 2015** to ensure a steady flow of funds for Road Safety activities;
 - iv. Provide adequate dedicated and professional staff to the lead agency **by 31st December 2015**, to enable it to effectively discharge its functions effectively and endorse copy of the relevant Office Order or Notification etc to the Committee;
 - v. a) A protocol i.e. an annual calendar/time table for instituting studies (for identification of Black Spots, identifying factors/causes responsible for accidents, and suggesting solution for the Spot), allocation of funds, approval of projects for rectification, and monitoring to assess the efficacy of rectification action taken. The calendar/time table should allocate specific responsibilities to designated authorities and be drawn **by 31st December, 2015;**
 - b) Provide the status of rectification of the 25 Black Spots identified in 2011 by MoRTH by **31st December, 2015;**
 - c) Send the number and full details, **year-wise**, of Black Spots identified during the period from 2012 to 2015 and the status of action taken to rectify them **by 31st December;**
 - d) Identify black spots, separately, on National Highways, State Highways and Other Roads specifically on stretches of roads not covered by World Bank or externally funded project.
 - e) Analysis of the accident data of particular stretches of roads, where accidents frequently happened as per Police Departments' data, with a view to decide the nature of traffic/speed calming measure to be applied at those stretches and take those measures. Pending initiation

and finalisation of this action, the State should take traffic calming measures, on priority basis, on roads merging in or diverging from the National and State Highways;

- vi. Strictly enforce the law in respect of all violations of traffic laws. Strict penal action should also be taken for driving or pillion riding without helmet.

Expedite the proposal to augment the staff and equipments required for detecting traffic violations and effective enforcement of laws.

Ensure formation of School Committees in all schools and strictly enforce the decision to have CCTV and GPS installed in all school buses.
 - vii. Bring the Committees' directions dated 18.08.2015 in regard to certain traffic offences including drunken driving, over speeding and red light jumping to the notice of all concerned and strictly enforce them.
 - viii. Train sufficiently large number of highway engineers in Road Safety Audit so as to soon create a large pool of Road Safety Auditors.
 - ix. Prepare a Hoarding Policy which should be applicable all over the State.
 - x. Finalise its Action Plan **by 31st December, 2015**. The Plan should provide year wise targets with their inter se priorities, human and financial resources required to achieve the targets, the nodal agencies for each activity mentioned. It should also contain targets for the road accidents and deaths and the strategy the State proposes to adopt to achieve those targets.
 - xi. Issue instructions to all Cinema Hall Owners to show a short film/clip of about 30 seconds duration on road safety before beginning of each show on the lines of the film shown on tobacco.
 - xii. Ban on sale of alcohol on National and State highways should be effectively implemented.
4. The Committee expressed its unhappiness over the slow progress of implementation of the Committees' directions given from time to time and said that if the timelines given above are not adhered to, the Committee may be constrained to request the Chief Secretary to attend the next meeting with the Committee to explain the status of compliance.
5. The meeting ended with a vote of thanks to the Chair.